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Strategic priorities of Ukraine's social security concept development and implementation

Abstract. *The purpose* of the article is to justify the necessity of the development and implementation of the Concept of Ukraine's social security. *Results.* The scheme of interconnection between the main and strategic purposes of guaranteeing socioeconomic security of Ukraine is presented. The author has proposed an implementation scheme of mid-term strategic objectives of the Concept of Social Security of Ukraine. The regulatory system of state socio-economic security outlines strategic priorities for the development and implementation of the Concept of Social Security of Ukraine. The imperative of the Concept is to reduce social tension in the country by ensuring efficiency in government operations relevant to economic and social institutions and protection of social communities from external and internal threats. The mechanism of the development of the Concept of Social Security of Ukraine provides for the implementation of national security strategic objectives and shall be implemented according to the following scheme: through determination of the provisions of the Concept of Social Security of Ukraine; determination of the problem areas of the Concept implementation mechanism; monitoring the Concept provisions performance and assessment of their impact on the state of social security in Ukraine. The resource base of the Concept implementation will be boosted by institutional regulation, resource and legal support and, a thoroughly developed managerial mechanism. *Conclusions.* The implementation of the Concept provisions will give us an opportunity to minimize new challenges to national security and provide a mechanism of meeting strategic objectives through determination of the Concept provisions, identification of the problem areas of the implementation mechanism of the Concept; monitoring of the Concept provisions performance and assessment of their impact on the state of social security in Ukraine. The process of the Concept provisions implementation will be boosted by institutional regulation, resource and legal support, and a thoroughly developed managerial mechanism.

Keywords: the Concept of Social Security; Socioeconomic Security Sphere; Government Regulation; Socioeconomic Security Insurance Mechanisms

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Стратегічні пріоритети розробки та реалізації концепції соціальної безпеки України

Анотація. У статті обґрунтовано необхідність розробки та реалізації Концепції соціальної безпеки України та її відповідність до діючої системи нормативно-правової регламентації державних засадничих положень Законів України. Визначено взаємозв'язки між головною метою та стратегічними цілями Концепції, які охоплюють безпеку відтворення населення та розвитку трудового потенціалу, безпеку соціальної та міграційної сфер, безпеку ринку праці та зайнятості населення. Запропоновано схему механізму реалізації стратегічних цілей Концепції соціальної безпеки України на період до 2025 р. з метою створення прийнятних зовнішніх і внутрішніх умов для реалізації соціально-економічних інтересів держави, ефективної соціальної політики та посилення впливу суспільно значущих інститутів на сферу соціально-економічної безпеки.

Ключові слова: концепція соціальної безпеки; сфера соціально-економічної безпеки; державне регулювання; механізми гарантування соціально-економічної безпеки.

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Стратегические приоритеты разработки и реализации концепции социальной безопасности Украины

Аннотация. В статье обоснована необходимость разработки и реализации Концепции социальной безопасности Украины и её соответствие действующей системе нормативно-правовой регламентации основных Законов Украины. Определена связь между главным приоритетом и стратегическими целями Концепции, которые включают безопасность воспроизведения населения и развития трудового потенциала, безопасность социальной и миграционной сфер, безопасность рынка труда и занятости населения. Предложена схема механизма реализации стратегических целей Концепции социальной безопасности Украины на период до 2025 года с целью формирования приемлемых внешних и внутренних условий для реализации социально-экономических интересов государства, эффективной социальной политики и усиления влияния общественно значимых институтов на сферу социально-экономической безопасности.

Ключевые слова: концепция социальной безопасности; сфера социально-экономической безопасности; государственное регулирование; механизмы обеспечения социально-экономической безопасности.

1. Introduction. Lack of institutional and regulatory effectiveness in the sphere of socioeconomic security of Ukraine is conditioned by the state as the main institute of power in terms of creating conditions (economic, legal and organizational) which fails to improve responsibility of the citizens concerning their material wellness and security. Strengthening institutional

environment in the sphere of socioeconomic security is justified by the necessity to develop and implement the Social Doctrine of Ukraine, which contains seven fundamental principles: optimum unification of liberalism and social guarantees; increased employee motivation with regard to all population groups and segments; strengthening family institution; activation of local

government bodies and civil society organizations; a synergy of national and regional efforts for the purpose of determining mutual responsibility; taking into account gender, national and ethnic aspects of population reproduction.

Some of the important tasks of Ukraine's socioeconomic security relevant to the country's modern post-transformational stage of its development, such as increasing wage and salary income, overcoming poverty and balancing productive employment of the able-bodied population, have not been implemented yet. One of the main reasons for this is legal discord in the sphere of state regulation of socioeconomic safety. The majority of legal acts only outline landmarks of state policy for guaranteeing socioeconomic safety.

Threats to social security of the state have increased because of disregard for development of labor market and population employment as well as the insufficiency of the state migration policy. Ukraine's ability to provide high social standards and a proper level of life has weakened. We cannot ignore the sources of social security threats, which can be determined by such factors as the crisis of world and regional financial banking systems; strengthening competition in the struggle for deficient raw materials, energy, water and food resources; delays in the development of advanced technological patterns which enhance strategic risks of dependence on the outside factors.

2. Brief Literature Review. The problems, related to provision of macroeconomic balance in the sphere of national security, stable socioeconomic growth, social and economic security of the state are described in the works of such famous scientists as Vasylytsiv T., I. Gribidenko, O. Davidyuk, O. Danilyan, S. Doroguntsov, L. Ilchuk, A. Kachynsky, V. Kutsenko, E. Libanova, V. Lipkan, O. Novikova, G. Sitnik, G. Onikienko, U. Porohnyavy, V. Palamarchuk, V. Sadova, V. Skurativsky, A. Sukhorukov, G. Pasternak-Taranushenko, L. Shevchuk and others.

It should be mentioned that existing fundamental studies focus mainly on separate key problems of formation and provision of the state's socioeconomic security. However, today the focal areas of the national social security should be considered with regard to overcoming the disproportion in socio-humanitarian sphere due to: increasing birth rate and decreasing death rate due to creation of proper social and economic conditions, decreasing the outflow of the population, returning labor migrants to Ukraine; providing conformity of the national market for education services and the needs of society and state with regard to qualified labor resources; creating an affordable, high-quality and efficient healthcare system to fight socially dangerous diseases and to perform anti-epidemic measures; reducing social and wealth stratification of the population; adjusting the system of social guarantees to principles and norms of the EU member states; conducting further pension system reforms; enhancing social guarantees efficiency for the most vulnerable segments of the population; taking measures to prevent and overcome homelessness; preventing the spread of extremism propaganda, violence, xenophobia, religious intolerance and moral horrification [13].

The Economic Reform Program for 2010-2014 called «Wellbeing society, competitive economic, efficient state» provides for the change of socioeconomic security development priorities. Thus, on the contrary to the Program of the Government of Ukraine called «Towards people» which planned reforming civil society according to the principles of harmony of the interests of citizens and the state; overcoming poverty and creating economic and legal conditions to increase incomes of the population, social activity and decrease stratification and income inequality; accelerated joining to world economic system, «The Economic Reform Program for 2010-2014» was aimed at preserving and developing human and social capital due to increasing efficiency and stability of social protection, improving quality and affordability of education and medical services [13]. The abovementioned strategic purposes of social development witness that Ukraine has joined the stage of practical implementation of strategic tasks, which will form a highly developed social state capable of integrating into the world civilizing process.

Neither the National Security Strategy adopted in 2007, nor the National Security Strategy known as «Ukraine in a changing world» and approved by the Decree of the President of Ukraine in 2012 became guiding documents for the government bodies. This happened due to their focus on achieving short-term political and economic objectives, neglecting the risks of regional and state strategic development.

The solution to this problem will be enhanced by the development and implementation of the legal provisions aimed at enhancing the efficiency of the state regulation in the sphere of socioeconomic security, such as the Law of Ukraine «On State Social Program to Overcome and Prevent Poverty in Ukraine», the Code of Social Security of Ukraine, the Labor Code of Ukraine, the Housing Code of Ukraine, the State Target Program «On shortening stratification in socioeconomic development of the regions of Ukraine», National Strategies to Prevent Social Orphanhood, the Concept of Reforming Labor Payment in Ukraine, the Concept of Migration Policy and the Concept of Social Security of Ukraine.

3. Purpose. To substantiate the necessity of the Concept of Ukraine's social security development and implementation.

4. Results. Development of the Concept of Social Security should rely on clear ideas about threats and dangers which it deals with. The threat of social explosion is to be mentioned first among the negative consequences of the crisis state of Ukrainian society. The peculiarities of socioeconomic situation reflect the fact that the solved problems give the initial impulse to business activity, which leads to the possibility of getting super profits that compensate the risks of uncertainty. Thus, the time has come to solve social problems taking into account changes in the social state of society, when surplus income differentiation is an obstacle for the rich segments of population to enter the market. Under these conditions the most important sector is socioeconomic security, which not only interrelates with other types of security, but has its own clearly defined boundaries. A modern understanding of the Concept of Social Security provides active stimulation and modernization of social structures and institutes, adaptation to new social realia of life.

In addition, the proposed Concept of Social Security will lead to a decrease in the level of social and wealth population inequality, stabilization of its quantity in the midterm and fundamental improvement of the demographic situation in the long-term; it will also make modern education and health care affordable, provide high social mobility and support for socially significant labor employment, enhance qualification and quality of labor potential, and exert control over the migration flows. The Concept of Social Security of Ukraine shall be developed according to the Law of Ukraine «On fundamentals of national security of Ukraine», adopted by the Verkhovna Rada of Ukraine (the Parliament) on 19.06.2003, No. 64-IV; Strategies of Ukraine's national security «Ukraine in the changing world», according to the Decree of the President of Ukraine of 08.06.2012, No. 389/2012; the National Action Plan for 2012 relating to implementation of the Program of Economic Reforms for 2010-2014 «Rich society, competitive economy, efficient government», approved by the Decree of the President of Ukraine of 12.03.2012, No. 187/2012.

The accompanying documents for the development of the Concept are: «The Concept of Demographic Development of Ukraine for 2005-2015», approved by the Resolution of the Cabinet of Ministers of Ukraine of 08.10.2004, No. 724-p; «The Concept of statewide target social program for preserving and developing labor potential of Ukraine up to 2017», approved by the resolution of the Cabinet of Ministers of Ukraine of 22.07.2009, No. 851-p; «The Project of the National Strategy for the Development of Education in Ukraine for the period of 2012-2021»; «The Concept of Reforming the Social Services System for the period until 2014», approved by the Resolution of the Cabinet of Ministers of Ukraine of 13.04.2007, No. 178; The Decree of the Cabinet of Ministers of Ukraine «On approval of the State Social Program to Overcome and Prevent Poverty for the period until 2015» of 31.08.2011, No. 1057; «The Concept of State Migration Policy», approved by the Decree of the President of Ukraine of 30.05.2011, No. 622/2011.

The main purpose of the Concept of Social Security is to decrease social tension in the country due to providing efficient activity of the state, social communities, economic and social institutes. The main factor and the ground for the implementation of the Concept is ensuring appropriate conditions for the protection of the legitimate rights and interests of the citizens, society and state for further movement of Ukraine as a democratic state with a more sustainable market economy and establishing the state, which shares European political and economic values, where respect and protection of legitimate rights and interests of all its territorial communities, social segments and ethical groups are declared.

The implementation of the Concept of Social Security provides at least four main social indicators: prevention of social unrest; prevention of social structure degradation due to its negation and polarization, marginalization and lumpenization processes; provision of stable social structure with normal vertical and horizontal social mobility; support of an adequate system of values and, correspondingly, culture of social, economic and political behavior.

The strategic objective of implementation of the Concept of Social Security of Ukraine in the short-term is to create proper external and internal conditions to implement social interests of Ukraine and build an efficient system for providing socioeconomic security and strengthening social institutes and communities. The scheme of interaction between the main goal and strategic objectives of guaranteeing socioeconomic security of Ukraine is presented on the Figure 1.

It demonstrates the interactions between the main purpose and strategic purposes of guaranteeing socioeconomic security, which cover safety of population reproduction and labor potential development, safety of social and migration spheres, security of the labor market and employment. It should be men-

tioned that only realization of the mentioned operational objectives will give us an opportunity to achieve the main goal of socioeconomic security – to decrease social tension in the country due to the provision of efficient activity of the state, economic and social institutes in the field of protection of social communities from external and internal threats.

Thus, operational objective 1 related to the Concept of Social Security of Ukraine at the first stage is the development of a strategy for the population and reproduction of labor potential, which is aimed at providing economic grounds for slowing down the processes of depopulation and improving population quality; changing the main principles of demographic policy, which will reduce population decline in Ukraine; strengthening of Ukraine’s legislative framework relating to demographic development and demographic security of the state.

Operational objective 2 stands for the development of the security strategy in the social sphere, which is aimed at formation and creation of a safe and qualitative living environment based on the development of education, culture, science, maintenance of healthy living, provision of necessary living and household conditions.

Operational objective 3 is the development of the labor market and population employment security strategy, aimed at institutionalization of labor market and decrease of social expenses. First of all it is based on the decrease of the intentions to migrate, maintenance of a high professional level of employees and their training, creation of the conditions for a long-term macroeconomic stabilization.

Operational objective 4 is determined by the strategic goal of guaranteeing socioeconomic security of Ukraine through the development of migration security strategy. The latter is aimed at creating the conditions for stable demographic and socioeconomic development of the state, improving the national security level through prevention of uncontrolled migration processes and elimination of their consequences.

The duration of such a project should be until the period of 2025. Today, Ukraine is applying the National Security Strategy known as «Ukraine in a changing world». This is the only important legal conceptual document which defines the ways of strengthening socioeconomic security aimed at overcoming disproportions in social and humanitarian spheres. Yet, there has been no corresponding complex program with appropriate target funding based on its ground. Due to that fact the implementation of the strategy will not lead to any legal duplications, but allow transformation of separate provisions of the document in other area taking into account new challenges to social and national security. The continuation of the project after 2025 will not be reasonable due to highly dynamic changes of the modern environment. Taking into account the current estimates and various forecasts related to the research, we have found out that a period of 10 years is considered reasonable in terms of the project implementation, whereas a period shorter than 10 years will not allow us to provide a comprehensive assessment of the efficiency of the implemented Concept, which, according to target priorities, requires more time.

The short-term strategic objective of the Concept of Social Security of Ukraine until the period of 2025 is the creation of proper external and internal conditions for ensuring socioeconomic interests of the state, spreading a sound social policy and

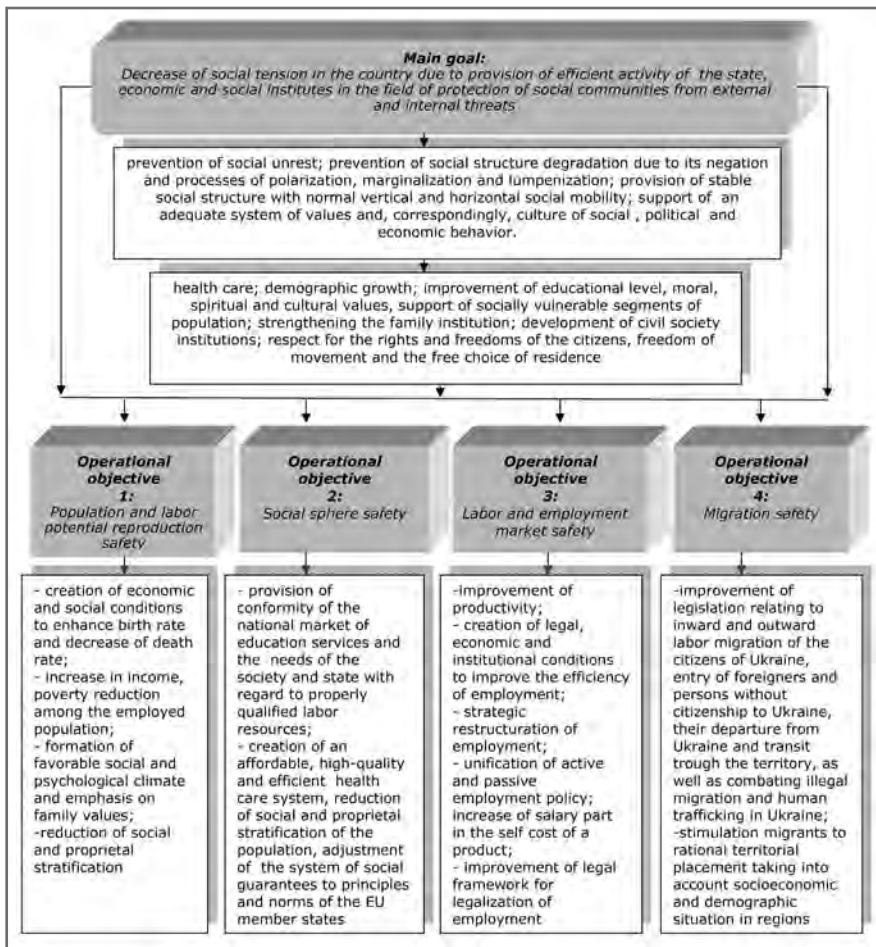


Fig. 1: Target imperatives of the Concept of Ukraine's social security

Source: Suggested by the author

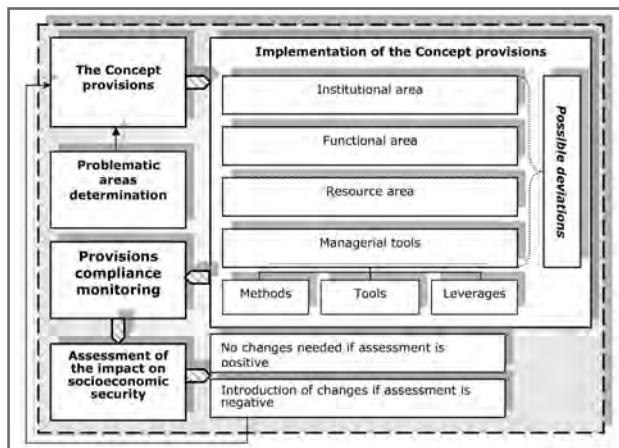


Fig. 2: Conceptual scheme of implementation mechanism of the Concept of Ukraine's social security until 2025
Source: Suggested by the author

strengthening of the impact of socially significant institutes on the sphere of socioeconomic security (Figure 2).

We suppose that implementation of such strategic priorities of the Concept of Social Security of Ukraine will enhance the modernization of state and regional social management system and increase its efficiency; raise the living standards and the quality of life; create the conditions for the formation of the middle class and overcoming of poverty; overcome sharp society stratification according to the level of income, wealth and social status; form a solitary social structure of the society; increase the level of public health, improve the level of protection, strengthening the genetic pool of Ukrainian people.

Moreover, the mechanism of the Concept implementation will help us to solve demographic problems; overcome the ruining of human, labor and intellectual potential; enable its development; secure development of social infrastructure as well as a comprehensive expansion of the service and humanitarian sectors, such as education, science, culture, health safety, physical education and sports, entertainment and tourism; guarantee ecological security; create proper conditions to support families, women, children and youth; balance the interaction between the authorities, society and citizens; create the conditions for social integration of Ukraine into European and international social systems.

5. Conclusions. Taking into account the crisis state of social development in Ukraine, the main condition for strengthening its socioeconomic security is formation and implementation of the Concept of Social Security. The key task of the Concept is the decrease of social tension in the state through provision of efficient activity of state economic and social institutes aimed at community protection against internal and external threats. Taking into account strategic objectives of guaranteeing socioeconomic security of the state and its regions, we should provide interaction between operational objectives of the Concept (i.e. provision of population reproduction security and labor potential development, security of social and migration sphere, security of labor market and population employment). In order to provide socioeconomic security of Ukraine we should implement the Concept of mixed management in the system of socioeconomic safety which is based on the model of interaction between state and regional regulation. It will decrease the risks of social deformations (rapid social stratification, impoverishment of wide segment of population, ruining of labor potential of the society), which determine the treats of inappropriate deviation from threshold criteria of provision of socioeconomic security and decrease the level of social and political tension in depressed regions.

The implementation of the Concept provisions will give us an opportunity to minimize new challenges to national security and provide a mechanism of meeting strategic objectives through determination of the Concept provisions, identification of the problem areas of the implementation mechanism of the

Concept; monitoring of the Concept provisions performance and assessment of their impact on the state of social security in Ukraine. The process of the Concept provisions implementation will be boosted by institutional regulation, resource and legal support, and a thoroughly developed managerial mechanism.

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